

Message Text

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ACTION IO-13

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C O N F I D E N T I A L IAEA VIENNA 2855

DEPT PASS IO/SCT

EO 11652: GDS
TAGS: AORG, IAEA, PARM, SF
SUBJECT: SOUTH AFRICA QUESTION AND ARTICLE VI REVISION: A PACKAGE
DEAL?

REF: A) IAEA VIENNA 1780; B) IAEA VIENNA 1987 (NOTAL);
C) STATE 37497 (NOTAL); D) STATE 17326 (NOTAL)

SUMMARY. MISSION REQUESTS NEGOTIATING FLEXIBILITY IN
RESPONDING TO PROPOSAL BY AFRICAN AND MIDDLE EAST STATES
FOR EXPANSION OF BROAD MEMBERSHIP AND SUGGESTS FOR DEPT'S
CONSIDERATION A COUNTER-PROPOSAL WHICH MIGHT BE USED AS
BASIS FOR CONSULTATIONS HERE. ACTION REQUESTED: INSTRUCTIONS
ASAP AUTHORIZING MISSION FLEXIBILITY TO BEGIN CON-

SULTATIONS WITH SELECTED MISSIONS. END SUMMARY.

1. FOLLOWING QUOTE INFORMAL FORUM UNQUOTE DISCUSSION OF
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MARCH 3, MISSION REPORTED (REF A) THAT CO-SPONSORS OF
PROPOSAL TO AMEND ARTICLE VI APPEARED TO BE RECEPTIVE TO
COUNTER-PROPOSALS. RECENT CONTACTS WE HAVE HAD WITH
SEVERAL OF THEM HAVE REINFORCED THAT IMPRESSION. AT THE
SAME TIME, REPS OF SEVERAL DEVELOPED STATES, NOTABLY FRG
AND CANADA, HAVE MADE IT KNOWN TO US THAT WHILE THEIR
INSTRUCTIONS TO OPPOSE ARTICLE VI REVISIONS REMAIN UN-

CHANGED, THEY ARE QUIETLY EXPLORING, WITHIN THEIR MISSIONS, POSSIBLE COMPROMISE SOLUTIONS WITH A VIEW TO SEEKING GREATER NEGOTIATING ROOM FROM THEIR AUTHORITIES.

2. IN REF A, MISSION NOTED FEELING HERE THAT SOME FORM OF ARTICLE VI REVISION WAS INEVITABLE, AND SUGGESTED POSSIBILITY OF DEVELOPING A COUNTER-PROPOSAL RESPONSIVE TO WISHES OF LDC WHILE AT SAME TIME SERVING SOME INTERESTS OF DEVELOPED STATES, INCLUDING QUESTION OF SOUTH AFRICA. SET FORTH BELOW IS ONE SUCH COUNTER-PROPOSAL WHICH MISSION HAS DEVELOPED BUT WHICH WE HAVE NOT RPT DISCUSSED FULLY WITH OTHER MISSIONS, PENDING DEPT'S REACTION.

3. DESIGNATED SEATS

A. FIRST ELEMENT IN PACKAGE WOULD BE DESIGNATION OF SOUTH AFRICA AND RPT AND ANOTHER AFRICAN STATE TO BOARD, AS PROPOSED REF B, REMOVING IMPLICATION RESENTED BY AFRICANS THAT SOUTH AFRICA "QUOTE REPRESENTS UNQUOTE REGION. BOARD MEMBERSHIP WOULD BE INCREASED TO 35.

B. SECOND ELEMENT, ALSO ADDRESSING DESIGNATED SEATS, HAS BEEN RAISED PRIVATELY BY SPANISH RES REP (LOPEZ-MENCHERO) AND WOULD INVOLVE DESIGNATION OF SPAIN AS ONE OF THE QUOTE ADVANCED UNQUOTE MEMBERS AND ESTABLISHMENT OF ROTATIONAL ARRANGEMENT BETWEEN SPAIN AND SWEDEN. BOARD MEMBERSHIP WOULD NOT BE 36. WHILE THIS PROPOSAL IS, OF COURSE, ESSENTIALLY SELF-SERVING, IT HAS MERIT WHEN CONSIDERED IN CONTEXT OF ENTIRE PACKAGE AS WILL BE NOTED BELOW.
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4. NOTE THAT NO REVISION OF ARTICLE VI IS NECESSARY TO ACCOMPLISH THE ABOVE, HOWEVER, SINCE IT IS CLEAR FROM THE TERMS OF ARTICLE VI, A.1 THAT IF ANY REGION IS REPRESENTED BY MORE THAN ONE MEMBER IN THE DESIGNATED CATEGORY, THOSE MEMBERS MUST BE AMONG THE NINE QUOTE MOST ADVANCED UNQUOTE, THE INCIDENTAL EFFECT OF THESE TWO ELEMENTS WOULD BE TO IMPLY THAT OF THE FIVE MEMBERS IN THIS CATEGORY WHICH ARE SOLE REPRESENTATIVES OF THEIR REGIONS (JAPAN, INDIA, USSR, AUSTRALIA, BRAZIL), ONLY ONE UNIDENTIFIED MEMBER REMAINED AMONG NINE QUOTE MOST ADVANCED UNQUOTE. WE BELIEVE THIS IMPLICATION WOULD BE CONVENIENTLY IGNORED.

5. ELECTIVE SEATS: HAVING ACCOMPLISHED THE ABOVE AT JUNE BOARD, WE WOULD BE IN FAVORABLE POSITION TO ADDRESS SUBJECT OF ARTICLE VI REVISION AND WE SUGGEST DEPT CONSIDER FOLLOWING:

(A) ABOLITION OF QUOTE FLOATING SEAT UNQUOTE NOW SHARED BY

MESA/SEAP/AF REGIONS AND, IN ITS PLACE, ESTABLISHMENT OF A NEW ELECTIVE SEAT FOR MESA. TOTAL NUMBER OF SEATS WOULD BE STILL 36; B) CREATION OF ADDITIONAL ELECTIVE SEAT FOR AF REGION. BOARD MEMBERSHIP WOULD NOT BE 37; C) RESTRUCTURING OF REMAINING QUOTE FLOATING SEAT UNQUOTE TO EXCLUDE MESA, I.E., TO HAVE FE AND SEAP SHARE SEAT BETWEEN THEM, PROVIDING INCREASED DEGREE OF REPRESENTATION OF THOSE AREAS ON BOARD; (D) PROVISION FOR A NINTH QUOTE REGION UNQUOTE OTHER REGION) TO TAKE INTO ACCOUNT RIGHTS TO BOARD MEMBERSHIP OF STATES SUCH AS ISRAEL AND SOUTH AFRICA WHICH, FOR POLITICAL REASONS, ARE PARIAHS IN THEIR GEOGRAPHIC REGIONS. BOARD MEMBRSHIP WOULD STILL BE 37, SINCE EFFECT OF THIS CHANGE WOULD BE TO REPLACE SOUTH AFRICA'S DESIGNATION PER PARA 3A ABOVE.

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6. THE FOREGOING IS ONLY INTENDED AS ONE POSSIBLE APPROACH. DEPT AND OTHER MISSIONS HERE MAY DEVELOP OTHERS. WE RECOGNIZE THAT PACKAGE DESCRIBED ABOVE CONTAINS SOME POINTS WHICH MAY BE DIFFICULT TO SELL: (A) IT WOULD INCREASE STILL FURTHER THE LARGE DEGREE OF OUR REPRESENTATION ON BOARD; (B) ITS SUCCESS EVEN IF ACCEPTED BY AF AND MESA, WOULD DEPEND ON ACCEPTANCE BY LA AND EE GROUPS WHICH DO NOT BENEFIT UNDER IT; (C) IT INCREASES SIZE OF BOARD AND OF ITS LDC COMPONENT. ON THE OTHER HAND, ITS ACCEPTANCE WOULD CARRY WITH IT SOME NOTEWORTHY BENEFITS FROM OUR POINT OF VIEW. IT RESPONDS IN POSITIVE AND REASONABLE MANNER TO PLEA BY AF AND MESA FOR WHAT THEY VIEW AS MORE QUOTE EQUITABLE UNQUOTE REPRESENTATION BY GRANTING THEM TWO AND

ONE ADDITIONAL SEATS RESPECTIVELY. IT WOULD SETTLE SOUTH AFRICAN QUESTION AND TIE ARTICLE VI REVISION TO RESOLUTION OF SOUTH AFRICA'S BOARD MEMBERSHIP (NOTE THAT AT SUCH A TIME AS REVISED ARTICLE VI COMES INTO FORCE, SOUTH AFRICA'S DESIGNATED STATUS COULD BE BROUGHT TO AN END.) IT WOULD ALSO RESOLVE ITALY/SWEDEN/SPAIN COMPETITION WHICH HAD TROUBLED DESIGNATION PROCESS FOR TWO YEARS. FURTHERMORE, AN OVERALL INCREASE OF THREE IN BOARD MEMBERSHIP, OF WHICH ONE WOULD BE DEVELOPED STATE, WOULD BE FAR PREFER-

ABLE TO FIVE NEW LDC SEATS.

7. DEPT WILL RECALL DECISION OF QUOTE INFORMAL FORUM UNQUOTE TO RESTRICT ITSELF QUOTE FOR TIME BEING UNQUOTE TO PROPOSAL CONTAINED IN GOV/1821 (REF A PARA 10). AS SO QUALIFIED, WE DO NOT FORESEE ANY SERIOUS PROBLEM IN SUBSTITUTING PROPOSAL

SIMILAR TO THAT DESCRIBED HERE FOR THE PROPOSAL SUBMITTED
BY THE AF AND MESA GROUPS. AS ALREADY REPORTED, LA GROUP
MAY VERY WELL INTEND TO EXPAND SCOPE OF DISCUSSIONS TO
INCLUDE PROVISION FOR INCREASED LA REPRESENTATION. LIMITED
INCREASE ENVISAGED IN OUR PROPOSAL COULD BE EXPANDED
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SLIGHTLY TO ACCOMMODATE LA.

8. ACTION REQUESTED: IN ORDER TO BEGIN INFORMAL CONSULTATIONS
ON THIS OR OTHER PROPOSED COMPROMISE SOLUTION, REQUEST
INSTRUCTIONS CONTAINED REFS C AND D BE MODIFIED TO PERMIT
DISCRETIONARY FLEXIBILITY. STONE

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